### SB 1383 Deep Dive Workshop 2: Compliant Paper Procurement With or Without a Contract



Green Purchasing Roundtable November 17, 2021



Alameda County **SUSTAINABILITY** Local Action, Global Impact.

### Welcome! Introduce Yourself

- Click on Google Slides link in chat
- Enter your name, role, and something you do to beat the afternoon slump
- Scroll to view your colleagues on the line!





### Workshop Agenda

- Quick Workshop #1 Recap
- Compliant Paper Procurement in different contexts...
  - Centralized strategies for working with vendors
    - -Hear from City of Berkeley
    - -Breakouts by product & vendor type
  - Decentralized strategies for working with department staff
    - -Hear from City of Pleasanton
    - -Live Technical Assistance with City of San Leandro
    - -Breakouts by resource type



### Housekeeping



- Recording & slides will be shared
- We will record the main session
- Please enable video!
- Please be present & participate
- "Chat" questions to everyone



### Disclaimer

What this is...

Sharing our knowledge and understanding to help you.

What this is not...

Legal advice. Consult your legal counsel with questions.

We make no warranties that the information shared will satisfy CalRecycle enforcement and we are not responsible for the compliance of other jurisdictions or parties.



### **Paper Purchasing\* Requirements**

- 1. Purchase paper products with a minimum of 30% post-consumer recycled content
- 2. Ensure that the paper purchased is recyclable
- 3. Maintain records certifying compliance

Printing & Writing Papers	Paper Office Supplies	Printed Materials	Janitorial Papers
<ul> <li>Copy paper</li> <li>Watermark</li> <li>Note pads</li> <li>Offset</li> </ul>	<ul> <li>File folders</li> <li>Envelopes</li> <li>Sticky notes</li> <li>Boxes &amp; packaging</li> </ul>	<ul> <li>Calendars</li> <li>Brochures</li> <li>Magazines</li> <li>Posters</li> <li>Newsprint</li> </ul>	<ul> <li>Toilet paper</li> <li>Paper towels</li> <li>Facial tissues</li> <li>Toilet seat covers</li> </ul>

\*Definition from SB 1383 regulations: "Paper Purchase" means all purchases by a jurisdiction of items in the following categories: (A) Paper products. (B) Printing and writing papers.

### Recordkeeping: Key Things to Remember

- Keep records for all paper products purchased by volume and type, including certification or verification of:
  - Post-consumer recycled content (PCR)
  - Recyclability
- Consider maintaining justification when you purchase non-compliant products
  - For PCR reason why purchase is noncompliant, e.g., fitness, quality or cost
  - For recyclability reason why purchase is not recyclable; e.g., janitorial product that can't be recycled







### **Q&A from Workshop #1**

#### Documenting recyclability:

- Not necessary to document each time purchased; can be a blanket verification.
- Regs do not address compostability, but you could keep in record.
- 30% PCR: Options when more expensive
  - Can set as minimum standard when you know it is price competitive.
  - Can set a price preference (usually 5 10%) to allow for higher cost.
  - Can only purchase when equal or lower cost.

See CalRecycle model policy for language: https://www.calrecycle.ca.gov/organics/slcp/education#model

- Papers purchased and used by service vendors, e.g., janitorial papers or franchise waste haulers:
  - If the jurisdiction is not purchasing the paper from the hauler or on behalf of the hauler, then the hauler does not need to comply with the paper procurement requirements.
  - The regulations are silent on the requirements applying or trickling down to a jurisdiction's service provider.

CalRecycle written response to City of Alameda, 11/17/2021



### **Paper Office Supplies**

Service Contract	All on contract	Most on contract	Mixed	Most decentralized	All decentralized	Don't Know		
	<b>Alameda County</b> (Blaisdell's)	<b>CVSan</b> (AAA)	<b>Fremont</b> (Office		Albany	Union City		
		<b>Berkeley</b> (Blaisdell's)	Depot, Blaisdell's, Office Max,		San Leandro			
	<b>Pleasanton</b> City of (Blaisdell's) Alameda)			City of	City of	Piedmont	Piedmont	
		<b>Dublin</b> (Blaisdell's)			Emeryville			
		<b>Livermore</b> (Office Depot)			Alameda County	BILITY		

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Local Action, Global Impact.

### **Copy Paper**

Service Contract	All on contract	Most on contract	Mixed	Most decentralized	All decentralized	Don't Know
	Alameda County (Office City)	<b>Livermore</b> (Office Depot)	<b>Fremont</b> (Office Depot/ Max, Blaisdell's)			Union City
		<b>Pleasanton</b> (Blaisdell's)	Alameda			
			Piedmont			



### **Print Services**

Service	All on	Most on	Mixed	Most	All	Don't
Contract	contract	contract		decentralized	decentralized	Know
	Alameda County (Many Suppliers)	Berkeley (Minuteman Press) CVSan (Dakota Press)	Fremont (Bay Central) Union City (Bay (Bay Central) San Leandro (East Bay BluePrint, in house) Livermore (East Bay BluePrint, in house)		Alameda County SUSTAINAE Local Action, Global Impact.	Piedmont Dublin

### **Janitorial Paper**

On Contract Jan Service	On contract as Paper Product	Mixed	Most decentralized	All decentralized	Don't Know
<b>Livermore</b> (Office Depot; Amazon	<b>Alameda County</b> (JC Paper)	<b>Berkeley</b> (Pride Janitorial, UBS)			Union City
and others allowed)	<b>Fremont</b> (Waxie Sanitary	San Leandro			



# Working with Vendors to Support Compliance

**Based on Alameda County Case Study** 



### Alameda County's Contracting Strategy: Four Key Elements for SB 1383

- 1. Set a minimum standard of 30% post-consumer recycled content when competitively priced
- 2. Require vendor to look for compliant products
  - Maintain this market assessment to justify non-compliant product purchases
- 3. Require vendor to provide usage report:
  - All products purchased by volume and type
  - Post-consumer recycled content
- 4. Require vendor to submit written certification of recyclability of paper products



### Setting Minimum Standard

- Create a market basket for bidding
  - Vendor competition will result in best pricing
  - Review current vendor usage report or survey departments to get a complete list
- Determine products where 30% PCR is commonly available
  - Review County bid excerpts and RPN market assessment
  - Do not include virgin products in market basket where 30% PCR is available

8	20 lb., 8.5" x 11" Multi-Use 30% Recycled 500 Sheets - Canary	Ream	\$4.49
9	20 lb., 8.5" x 11" Multi-Use 30% Recycled 500 Sheets - Green	Ream	\$4.49
10	20 lb., 11" x 17" Print Paper 100% Recycled 92 Bright 500 Sheets - White	Ream	\$5.57
11	20 lb., 8.5" x 11" Copy paper 100% Recycled 92 Bright 3-Hole-Punched 5000 Sheets - White	Case	\$38.27
12	20 lb., 8.5" x 11" Copy paper 100% Recycled 92 Bright 5000 Sheets - White	Case	\$37.99

Specs and pricing from Alameda County office paper bid excerpt. https://www.acgov.org/sustain/what/purchasing/bids/excerpts.htm



Specs from RPN Market Assessment.



### Vendor Market Assessment

- Include bid specification to require vendor to document availability and cost of paper products that would meet SB 1383 requirements
- Maintain assessment in implementation record as justification for the purchase of non-compliant purchases

The Contractor shall take the following actions to assist [jurisdiction] in complying with Sections 22150-22154 of the Public Contract Code, as required by SB 1383 (Lara, Chapter 395, Statutes of 2016).

- 1. On an annual basis, conduct a market assessment to identify alternate products for all paper products that are not currently compliant
- 2. Propose pricing for alternate products for [jurisdiction] review
- 3. When approved by [jurisdiction], replace non-complaint product with compliant alternate.
- 4. Implement ordering controls to ensure all departments purchase from approved list.

Model bid specification compiled by Karen Cook, Alameda County. Seek advise from your counsel for legal questions.



### Vendor Usage Report

- Include bid specification to require vendor to provide usage reports, including:
  - All products purchased by volume and type
  - Percentage post-consumer recycled content for paper products

The contractor shall provide electronic usage reports in Microsoft Excel format at designate intervals and by request to the [jurisdiction]. The reports shall be provided at no charge and shall include all purchases made as a result of this contract.

The [jurisdiction] shall work with the contractor to finalize the format of these reports upon contract award. The [jurisdiction] reserves the right to make changes to the report and to request additional information, if deemed necessary.

Model bid specification compiled by Karen Cook, Alameda County. Seek advise from your counsel for legal questions.



### Vendor Usage Report Sample Fields

#### Organization Wide Report

#### **Supplies Report Format**

Key categories shall be defined as:

- a) Item part number
- b) Item description (e.g., brand, size, color, etc.)
- c) Unit of measure (e.g., each, box)
- d) Quantity of units purchased
- e) Number of times orders were placed
- f) Total sales
- g) Average sales price
- h) Product Category
- i) Percentage of post-consumer content

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	Department Level Report Paper Report Format
	Lever Report
	Key categories shall be defined as:
	a) Purchase date
	b) Purchase Order Number
	c) Department Name
	d) Manufacturer item number
	e) Item description (e.g. brand, size, color, etc.)
	f) Unit of measure (e.g., ream, carton);
	g) Number of individual pieces per unit;
	h) Units purchased (i.e., order quantity);
	i) Shipped quantity (if not same as order quantity);
	j) Unit price (i.e., charge to customer); and
	k) Total order cost.
	I) Percentage of post-consumer content

Model report formats compiled by Karen Cook, Alameda County. Seek advise from your counsel for legal questions.



### Vendor Certification of Recyclability

- Include bid specification to require vendor to provide written certification that paper products are recyclable.
- For products that are necessary to purchase but are not recyclable, like janitorial papers, CalRecycle will not enforce the mandate. (See next slide for details)
  - Consider including reasoning for necessity of non-compliant purchases in your implementation record.

As required by SB 1383 (Lara, Chapter 395, Statutes of 2016), the contractor shall certify in writing that the paper products and printing and writing paper offered or sold to the [jurisdiction] is eligible to be labeled with an unqualified recyclable label, meaning that recycling facilities are available to at least 60% of consumers where the item is sold, as defined in <u>16 CFR Section 260.12</u>.

The contractor may provide this certification by submitting a written statement on letterhead and signed by an officer of the company, by including information about recyclability as part of usage reports, or by providing similar documentation. [Jurisdiction] reserves the right to modify this requirement at any time if documentation provided by the vendor is deemed insufficient by the regulatory authority, CalRecycle.

Model bid specification compiled by Karen Cook, Alameda County. Seek advise from your counsel for legal questions.



# CalRecycle written response regarding paper products that can't be recycled.

CalRecycle recognizes there may be circumstances where certain janitorial and other paper products are necessary to purchase for jurisdictional operations where it is impossible for those paper products to be eligible to be labeled with an unqualified recyclable label per 14 CCR Section 18993.3(b) and vendors would be unable to properly certify this eligibility. CalRecycle would not enforce the mandate in circumstances where it is impossible for a jurisdiction to comply.

The contents of this communication and any analysis, guidance, or other information herein are based on current, existing, known facts and legal authority as described to and understood by the author and/or CalRecycle at the time of this communication. Please be advised that any relevant facts or legal authority or authorities that are undisclosed or unknown at the time of this communication may affect or alter any analysis, guidance, or other information herein. Please be further advised that any analysis, guidance, or other information herein. Please be further advised that any analysis, guidance, or other information herein to change and/or correction based on changed facts or legal authority, actual or understood, subsequent to the time of this communication. No analysis, guidance, or other information herein should be construed as a waiver of any rights or remedies available to CalRecycle. Recipients of this communication are encouraged to seek the assistance of legal counsel to comply with applicable state law based on current facts and circumstances.

Response provided to Karen Cook, Alameda County, on October 25, 2021, by Cara Morgan, CalRecycle. Seek advise from your counsel for legal questions.



### **Piggyback on Contracts**

### **Benefits**

- Leverage County's or other's work
  - Creating market basket
  - Documenting non-compliant products
- Reduce time and effort bidding

### **Challenges**

- County has separate contracts for copy paper and office supplies
- Vendors are not obligated to allow piggybacking

**Do you have contracts others could piggyback on?** If so, please add city and contract name in the Google doc





PIGGYBACKING FOR GREEN PURCHASING: Tips and Resources for Local Public Agencies in Alameda County To Leverage Purchasing of Environmentally Preferable Products

#### What is Piggybacking

"Piggybacking" or Leveraged Purchasing is when a public agency uses an existing competitively-bid contract as a template to form their own contract with a vendor to purchase on the same or similar terms. Your agency does not become a signatory to, or participate in, the original contract but instead negotiates a new contract with the vendor.

#### Benefits of Piggybacking

You may be able to save time, money, and resources by leveraging the successful competitive bidding processes conducted by another government entity or by a mutual benefit organization, such as NASPO/<u>ValuePoint</u> (see next page). It can also simplify adoption of green buying practices when you piggyback on a green contract.

#### How to Piggyback on Alameda County Contracts

Each agency must evaluate the specific contract documents to determine if the competitive process and awarded contract allow for piggybacking and meet your agency's rules and regulations for contracting. Below are some tips to get you started on piggybacking.

 Identify contracts of interest to determine if the specifications are consistent with your needs. Alameda County contract award summaries are posted at: <u>https://gsa.acgov.org/do-business-with-us/contracting-opportunities/</u> See select bid excerpts of 'green bids' posted at:

www.acgov.org/sustain/what/purchasing/bids/excerpts.htm

https://www.acgov.org/sustain/what/purchasing/bids/piggyback.htm



### **County Contracts\***

#### OFFICE SUPPLIES

- Blaisdell's Business Products
- (510) 483-3600
- Contract start date: 7/1/2020
- <u>https://www.acgov.org/sustain/documents/</u> <u>OfficeSuppliesBid\_Excerpt.pdf</u>

#### JANITORIAL PAPER PRODUCTS

- JC Paper
- (800) 527-2737
- Contract Start Date: 11/2/2017
- https://www.acgov.org/sustain/documents/janito rialpaperproductsbid\_excerpt.pdf

### OFFICE PAPER

- The Office City
- (877) 484-3633
- Contract start date: 7/1/2020
- <u>https://www.acgov.org/sustain/documents/</u> <u>OfficePaperBid\_Excerpt.pdf</u>

#### PRINT SERVICES

- 19 Vendors on Contract
- https://www.acgov.org/sustain/documents/Print ServicesBid\_Excerpt.pdf



\*Piggybacking opportunities may be limited

Journey towards Compliance: City of Berkeley



# Live Technical Assistance: What is on your mind?



### **Breakout**

Self select into breakouts:

- Office Supplies Local Vendors (e.g., Blaisdell's, Spicers, etc.)
  - Facilitator: Stacey Foreman
- Office Supplies National Vendors (e.g., Office Depot/Max, Staples)
  - Facilitator: Alicia Culver
- Printing Services
  - Facilitator: Karl Bruskotter





### **Break Time**

## **Compliance Strategies for Decentralized Purchasing**



### Decentralized Record Keeping Options How might you maintain records?

- SharePoint location for recording purchases and uploading invoices
- Fill out Google form when purchasing paper items; include invoice number or other identifying information
- Create SB 1383 project number tag for invoices uploaded into financial system so they can be retrieved
- Create workflow for accounting
  - Paper product?
  - Does it comply?
  - If not, why not?

Other ideas? Please tell us!



### Means and Messages for Cross-Agency Compliance

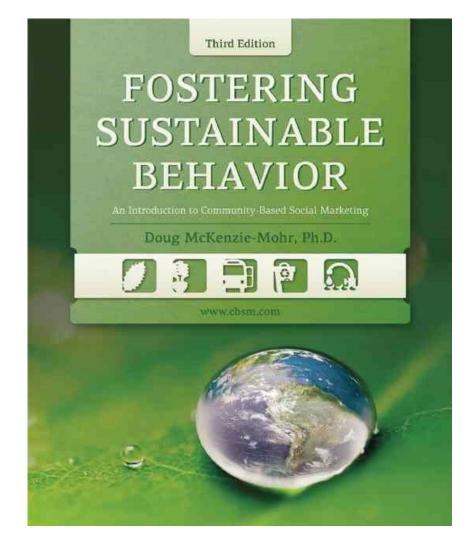
- Zoom/ in-person trainings
- Memos
- New forms, spreadsheets or processes
- Instructions from department leadership / supervisors
- "it's the law"
- "it's your job"
- "here is how to comply"

Fact sheet Recorded trainings Case studies CalRecycle templates



### Applying Community-Based Social Marketing

- Uses social psychology research to understand actions and motivations
- All about changing behavior



### Behavior Change Strategies for Influencing Purchasing Decisions in a Decentralized Context



### Influencing Your Compliance Audience

- Who decides who to buy from and what to buy? They are your *audience* 
  - Admin staff
  - Finance staff at each agency
  - Etc.
- Identify "barriers"
   & "benefits"



Integrate these into your communications







### Prompts: Remind Them At the Decision Point

CBSM Lesson: Forgetting a new practice can be a significant barrier.

- Example: Office Supply Cabinet reminders
- Could be a reminder on a purchasing form
- Be as close to the decision as possible



### Feedback: "My action matters to help my group"

CBSM Lesson: Provide feedback on progress toward a goal.

- GOAL! Example: paper progress reports by agency **Met 20% Best Agency** 2015 2017 reduction 2016 2018 2019 Reduction goal? Cases Yes, 30% Purchased 700 600 650 550 490 35% reduction! by Your Agency
  - Idea: Set goal as full compliance.
  - Idea: Use this approach to corral off-contract purchases.

### **Pledge or Commitment**

CBSM Lesson: Public, enduring pledges motivate sustained behavior change.

 Idea: when granting spending authority or p-card issuance, must sign agreement to comply. Integrate into existing forms and agreements.



IN THE MONTH OF MARCH THE GREEN TEAM IS FOCUSING ON SAVING ENERGY. TWO EASY THINGS THAT YOU CAN DO IS TO TURN OFF LIGHTS AND COMPUTERS WHEN YOU AREN'T USING THEM.



vs.



THESE PEOPLE HAVE PLEDGED TO TURN OFF THEIR LIGHTS AND COMPUTERS EACH NIGHT BEFORE THEY LEAVE FOR HOME, consider joining them.

Pedro Valencia Amanda Dalnoki Dimitria Jackson Rosalinda Aquino Chi Mui Cheng Kimberly Gasaway Veronica Ismael Michele Redman Nancy Reilly Alicia Baptista Randall Hagar Mercedes Balmonte Sandra Espejo Alga Ghebremedhin Neva Jacob Ed Roscher

CONTACT: Nivi Gupta (<u>nivi.gupta@acgov.org</u>) or Eric Strimling (<u>eric.strimling@acgov.org</u>) for any questions.

#### **Social Norming: Poster**

## CBSM Lesson: I'm more likely to do it if others like me are doing it.





## Social Norming: Amplify a "Case Study" Department

- Idea: Use our fact sheet as a template for your own case study
- Highlight a story about a department and/or a vendor complying... and share with other departments

(psst.. we'd love to share it too!)

диарю	d from CalRecycle Website (w , 2022, SB 1383 requires	iurisdiction	cle.ca.gov/organics/slcp)			
special districts that that that are recyclat they are available in	, 2022, SB 1363 requires provide solid waste collect ole and contain at least 30 the marketplace at competent nd printing and writing part er products commonly pu	)% po etitive per ar	SB 1383 Paper Procure Centralized Contr	ment Case Study act Strategy		
rinting & Writing Papers Copy paper Watermark Note pads Offset	Paper Office Supplies • File folders • Envelopes • Stickie notes • Boxes & packaging	Pri •( •E •N •F	Overview The County of Alameda incorporates SB 1383 requirements directly into their competitive bid solicitations, including: Setting minimum post-consumer recycled (PCR) content requirements in bids Asking vendors to heip with identifying SB 1383 compliant products Requiring quarterly and annual usage reports for all products purchased by volume and type. Reports include vendor certification of the recycled content and recyclability of the products purchased to streamline recordkeeping.			
Recordkeeping           Your city will need to maintain records showing the post-consumer recycled content and recyclability of all paper purchases, including;           Copies of all invoices, receipts, vendor reports, or other proof of purchase that describe the procurement of paper products by volume and type for all paper purchases.           Written certification(s) of the recycled content of each paper product. These can come from: <ul> <li>Paper vendors, such as a usage report <ul> <li>Manufacturer or vendor websites <ul> <li>Product labels, invoice, receipts, etc.</li> <li>Written documentation from the product wendor certifying the products are recyclable.</li> </ul> </li> </ul></li></ul>			Finding compliant products The County requires vendors to help with compliance by reviewing all non-recycled content products to see if an alternative with 30% PCR is available. When the price quoted for the 30% PCR alternative is cost competitive, we consider adding them to contract in place of the non-compliant product. We maintain the market analysis documentation as part of our compliance record. Quarterly and Annual Reporting We require vendors to submit regular usage reports with information needed for SB 1383 recordkeeping requirements (see report fields to right). This data also helps us track progress towards out paper reduction goals set out in our climate action and sustainable purchasing plans!			
Alameds County has compiled this information to support local government compliance efforts with 58 1383. The County makes no warranties and accepts no responsibility for compliance efforts - jurisdictions : seek legal occurses for questions regarding your jurisdiction's compliance efforts.			Cities interested in adopting the pricing, implementation strategies, and other terms of the County's paper contracts can reach out directly with the County's vendors to see if they are willing to negotiate a contract.	es interested in adopting the pricing, lementation strategies, and other terms of the unty's paper contracts can reach out directly with County's vendors to see if they are willing to		

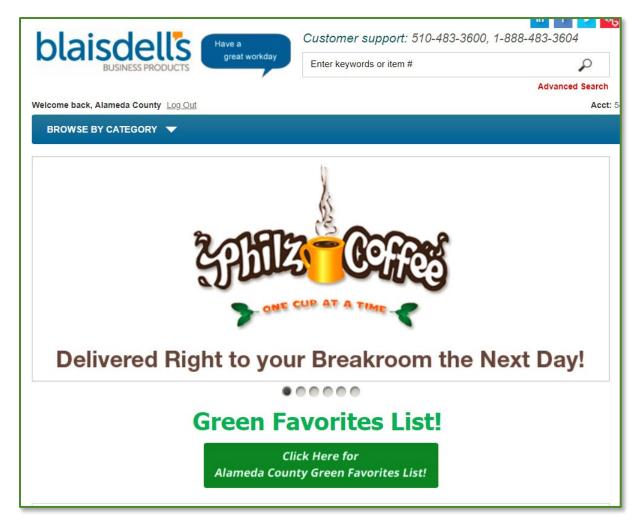
legotate a contract. Skif our website at <u>www.acsustain.org</u> to learn more about our bid strategy and contract pricing for our tifice paper, office supplies, print services and anitorial papers contracts.





## **Convenience: Make Green Easy**

- Collaborated with Vendor: Green Favorites List
- Easier to buy...
- …and easier to track
- Try providing it for a popular vendor, even if not on contract!





# Address Challenges: Work within other requirements

- Example: Alameda County Print Services: must use Small, Local Emerging Businesses
- Ensure these vendors can be compliant
   Idea: Work with Market Information from Responsible Purchasing Network to set performance standard for papers of different types (available to cities)

Idea: Host a vendor workshop with common vendors (open to all)

Address challenges FOR your buyers





## Illustrate Barriers: Off-contract purchases must provide own reporting

 Idea: Demonstrate complexity of compliance (if useful): "Departments are expected to buy from this supplier. If buying from alternative suppliers, must provide [x reporting] and fill out [x form]." Showing true complexity will help departments make the efficient decision.





Strategy	Convince Decision-Makers	Train Implementers	Useful if you have NO contracts available for that product
Prompt Poster/ Sticker/ Note on Form		X	X
Compliance Progress Report	X		X
Pledge		X	X
"Norming" Poster		X	X
Case Study	X	X	X
Green Favorites List, from any or multiple vendors		X	Ambitious, but doable!*
Set performance standards for specific products		X	X
Vendor workshop with common vendors		X	Ambitious, but doable!*
Demonstrate greater complexity of off-contract purchases		X	

\*Could be discussed as a regional or multi-jurisdiction strategy



## Means and Messages for Cross-Agency Compliance – plus more!

- Zoom/ in-person trainings
- Memos
- New forms, spreadsheets or processes
- Instructions from department leadership / supervisors
- "it's the law"
- "it's your job"
- "here is how to comply"

- Prompts
- Progress reports
- Pledges
- "it's doable"
- "it's easy"
- "my peers are doing it"
- "my small action matters"



#### $HOW \rightarrow WHO$

Role	Name(s)	Main Motivators to act	Barriers to Action	Strategies
Administrative assistants		It's the law/ it's their job		Training, prompt flyers on supply cabinet, p-card guidance



#### **Final Idea**

- Switch to a contract, if possible!
  - Use SB 1383 as a reason to make the change everyone will benefit!
    - Easier compliance reporting if you require vendor support
    - Reduce labor hours generating and gathering documentation
    - May be able to achieve better product pricing

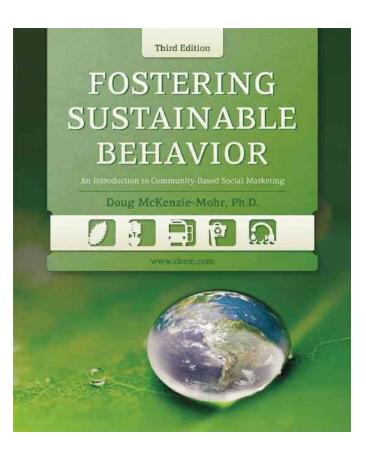


## Transitioning from Decentralized to On-Contract Purchasing: City of Pleasanton



## Live Technical Assistance: San Leandro





#### Resources

- Alameda County (more about our engagement strategies): <u>www.acsustain.org</u>
- CBSM.com (articles, case studies, forums): www.cbsm.com
- Tools of Change (free social marketing planning tools and resources)
   www.toolsofchange.org



#### **Breakout**

Self select into breakouts:

Compliant Products & Availability

Alicia Culver, Responsible Purchasing Network

Getting Technical Assistance with SPAdvisors

Karl Bruskotter & Stacey Foreman, Sustainable Procurement Advisors

Decentralized Strategies

Sarah Church, Alameda County

Requirements & Compliance

Stay in main room with Karen Cook, Alameda County







## This has been a special Green Purchasing Roundtable



- Hear directly from experts
- Share and learn with each other (targeted to cities others often welcome)
- Identify opportunities for action
- Will place any new names on our list



### **Technical Assistance is Available**

- We're here to support you
- New consultants (for cities)
- Support one another!
- Shameless plug: fill out evaluation form to let us know what you need NEXT





#### Thank you Be in touch!

#### Karen Cook | <u>Karen.Cook@acgov.org</u> Sarah Church | <u>Sarah.Church@acgov.org</u> <u>www.acsustain.org</u>



Alameda County **SUSTAINABILITY** Local Action, Global Impact.